#### CDFA – Stern Brothers Renewable Energy Finance Webcast Series: Pooled Bonds for Energy Projects

The Broadcast will begin at 1:00pm (EDT).

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## **Katie Kramer**

Director, Education & Programs
Council of Development Finance Agencies
Columbus, OH



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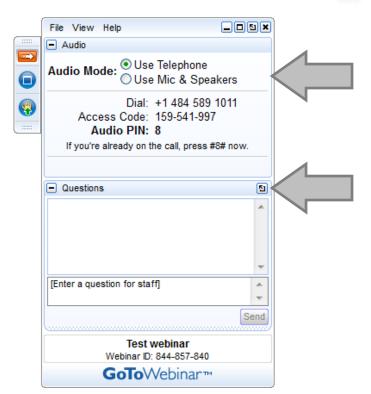
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Using your telephone will give you better audio quality.

Submit your questions to the panelists here.

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# **Speakers**

Les Krone, *Moderator* Stern Brothers & Co.

**Toby Rittner** CDFA

Lewis Milford Clean Energy Group

**Baird Brown**Drinker Biddle & Reath LLP

Craig Hill Clean Fund













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## Les Krone

Managing Director Stern Brothers & Co. St. Louis, MO



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# **Lewis Milford**

President Clean Energy Group Montpelier, VT



President & CEO CDFA Columbus, OH



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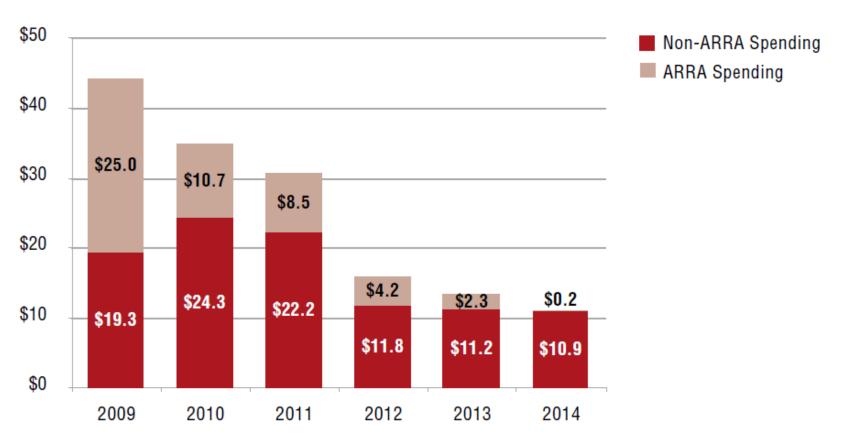






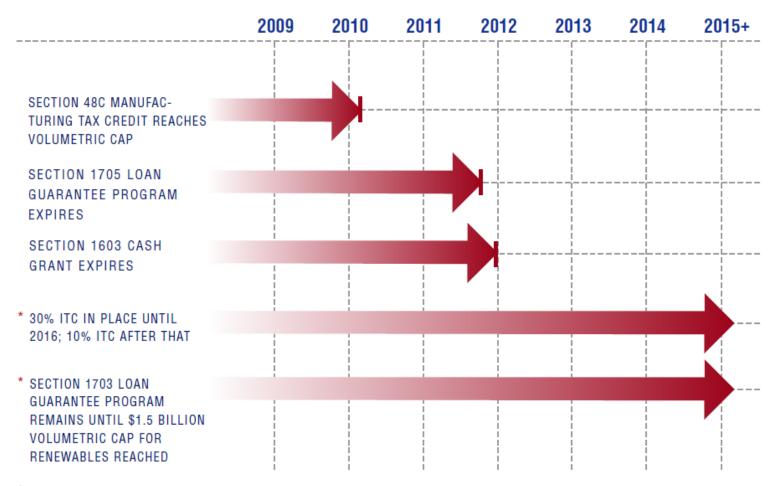
# A 70% Funding Cliff Without Legislation Action

#### Federal ARRA and Non-ARRA Spending on Clean Tech by Year (billions)



<sup>&</sup>quot;Beyond Boom & Bust", Breakthrough Institute, Brookings Institution and World Resources Institute. April 2012.

# **End of Federal Programs**

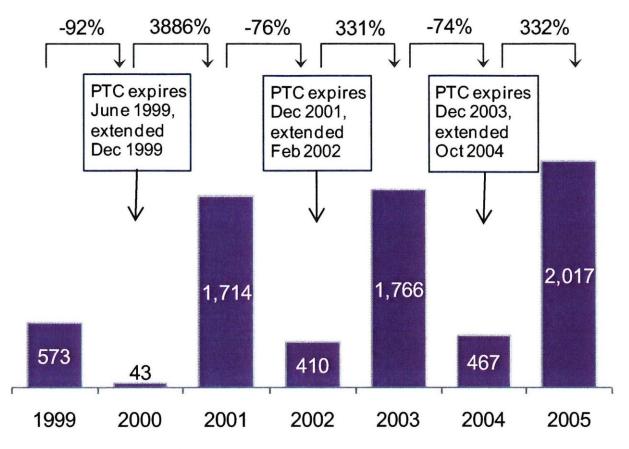


<sup>\*</sup> Program expires in 2015 or later. Where applicable, volumetric cap may be reached at earlier date.

<sup>&</sup>quot;Beyond Boom & Bust", Breakthrough Institute, Brookings Institution and World Resources Institute. April 2012.

# **Boom and Bust Tax Driven Industry**

#### U.S. Wind Project Installations, 1999-2005 (MW)



Source: Bloomberg New Energy Finance, AWEA

# **Bank Lending Down**

- The great recession of 2008 has led to reduced bank lending in the clean energy sector, among both European and American banks.
- Many American banks refuse to lend beyond ten years, dealing a blow to infrastructure type investment in clean energy projects.
- Result: higher lending costs and reduced capital availability.

# **New Energy Finance Model**

#### DOE's Top Financing Expert Says:

"Projects in the US rely upon an old fashioned and anachronistic form of financing that is different than how other parts of the US economy are financed. Rather than use bond or stock markets, projects depend on non-capital markets sources of so called tax equity, bank debt, and private equity where rates of return can approach typical private equity rates of return of 12-15 percent. [New strategies}... don't require going to the lab; they Involve applying financing techniques that have already been invented and are used widely in other parts of the economy, but have not yet been applied to this sector."

Comments of Richard Kaufman, Special Adviser to Secretary Chu (July 25, 2012), in a public note to colleagues in the field.

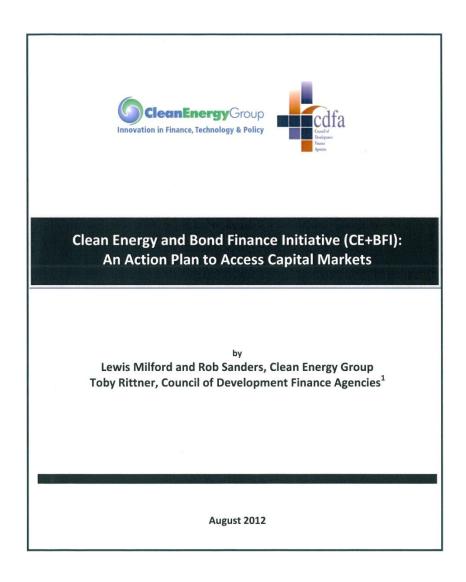
# **New Sources of Capital: Debt?**

#### Tax Exempt Bonds are the Bedrock of Public Finance

Over 50,000 state and local governments and authorities have used tax-exempt bonds to invest in three quarters of the U.S. infrastructure representing a \$3 trillion industry.

- 4 million miles of roadway
- 500,000 bridges
- 1,000 mass transit systems
- 16,000 airports
- 25,000 miles of inter-coastal waterways
- 70,000 damns
- 900,000 miles of pipe in water systems
- 15,000 waste water treatment plants

# New National Partnership Explores State Bond Finance to Scale up Clean Energy Investment



## **CE+BFI**

- CE+BFI: The Clean Energy Group (CEG) and the Council of Development Finance Agencies (CDFA) will announce tomorrow the Clean Energy + Bond Finance Initiative (CE+BFI). The CE+BFI will work with public infrastructure finance agencies, clean energy public fund managers and institutional investors across the country to explore how to raise capital at scale for clean energy through bond financing.
- Goal: increasing clean energy investment from \$5 to \$20 billion in the next five years through bond financing
- Task Force: includes over 50 representatives from the top public and private clean energy and development finance organizations throughout the country, including DOE, states, cities, law firms, private banks, and other clean energy and bond finance industry professionals.

## **CE+BFI**

To achieve these goals, the first priority of CE+BFI is to scale up the use of existing development finance tools for clean energy. This would not require changes in law, reliance on new policies, or creation of new institutions. It would be a matter of bringing the existing partners together to work on creating new opportunities and investments with existing bond tools.

# **Bond Finance Models**

Project Models

Fund Models

Enabling Tools

| Project Based                      | Tools to create bond finance for specific projects or groups of projects  |
|------------------------------------|---|
| Morris County                      | Public entity issues government bonds for solar on public buildings, transfers low cost capital to developer for lower PPA price; we will explore the model and opportunities to scale-up in multiple jurisdictions for tax exempt and taxable bonds. |
| Tax Increment / Special Assessment | Bonds issued against tax revenue, increment or assessment, for small wind or energy efficiency (EE), usually in designated improvement districts; their expanded use will be examined.  |
| Large Renewable<br>Projects        | Tax-exempt and taxable bonds for large wind projects (Windy Flats \$500M, 20 year PPA); or solar (Topaz \$2.4 billion); we will identify the right model(s) for public private partnerships with utilities, developers and bond issuers.              |
| Nonprofit Finance                  | Use of 501(c)(3) bonds for nonprofits seeking clean energy (CE) or EE financing; we will identify common credit enhancement tools that can be applied nationally and in regions.  |
| Suppliers /<br>Manufacturers       | Use of industrial development bonds to boost clean energy sector; example of NJEDA programs for suppliers and manufacturers; further use of these tools will be explored.   |
| Offshore Wind                      | Aggregated multi-state procurement of offshore wind power, combined with bond financing of projects across jurisdictions—either with pooled bond funds (see below) or with coordinated issuers will be explored.                                      |
| PACE Financing                     | Municipal bonds that fund EE retrofits and on-site solar PV that are repaid through an annual assessment on the property tax bill; will be one tool examined in EE.   |
| CDFI funds                         | CDFIs could aggregate projects, provide companion financing and receive credit enhancement from bond-funded development finance agency programs, a new approach we will examine.  |
| QECB Bonds                         | Bonds that fund energy conservation and efficiency projects in publicly owned buildings could be significantly expanded across the country.   |
| IFA Moral Obligation<br>Bonds      | Illinois Finance Authority can provide loan guarantees or bonds to facilitate the development of renewable energy projects, and the guarantees or bonds are second to project revenues; we will examine the efficacy of this model.                   |

| Fund Models                              | Bonds to create new pools of capital to finance clean energy projects  |
|--|--|
| System Benefits<br>Charge Flows          | Bond financing model that uses rated credit support in the form of a contingent intercept on existing System Benefit Charges ("SBCs") that would be tapped to compensate for defaulted loan payments; could be used in conjunction with a bond fund or a PACE program; this new model will be examined in many jurisdictions with SBC funds. |
| Investor-Backed<br>Bond Fund             | Model that would capitalize bond funds with investments from state and/or private funds in order to provide second- or lower- level backing for CE or EE projects; this potential model will be explored.  |
| Pooled Bond<br>Funds                     | Municipal bond issuance where proceeds are used—whether through an infrastructure bank, revolving loan fund, or other model—by a number of cities and projects in order to achieve market efficiencies for CE and EE development; we will explore both encouraging existing funds to emphasize CE and the creation of new funds.             |
| Bond Backed<br>Investment<br>Authorities | General obligation bonds are used to finance authorities capable of making investments in funds, projects, and companies, all grouped around a specific purpose (e.g., Ohio Third Frontier and California Institute for Regenerative Medicine); we will explore possibility of creating similar authorities for CE investments.              |
| Collaborative<br>Action                  | In recognition of the fact that neither geographic features nor energy grids perfectly align with state boundaries, a framework for state collaboration on cross-border bond issuances for large CE projects could achieve significant savings; the legal and political challenges for such collaborations will be investigated.             |

| Enabling Finance<br>Tools           | Explore complementary finance vehicles to boost use of bond finance   |
|-------------------------------------|---|
| Standardization /<br>Securitization | Consider models that create liquidity for EE and CE loans by securitizing the federal or state-guaranteed portions of qualifying loans. Explore how to create a secondary market for energy-related loans as was done for small business loans through the private bundling and sale of SBA 7(a) guaranteed loans, which are underwritten, originated and serviced by non-government lenders using standardized SBA loan documents.         |
| Tax Equity Pool                     | To access larger tax equity investors for renewable investment, and to go beyond the one-off syndication of such deals, consider creation of a tax equity fund model for CE, similar to the LIHTC investment funds that pool tax equity investment and facilitate affordable housing development; we will explore such pools as a means of expanding the availability of CE project capital sources that can be combined with bond finance. |
| CE Credit<br>Enhancements           | Work with state clean energy funding agencies to leverage state CE funds by their provision of credit enhancement for bond issuances that raise capital for qualified projects.   |

## **Contact Info**

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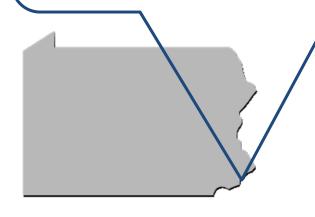
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#### **Drinker**Biddle

# Sustainability Finance

Pooled Bonds for Energy Projects

**CDFA** Webinar

September 13, 2012

C. Baird Brown baird@dbr.com

#### **Drinker**Biddle

# Taking Action on Energy and Climate Change

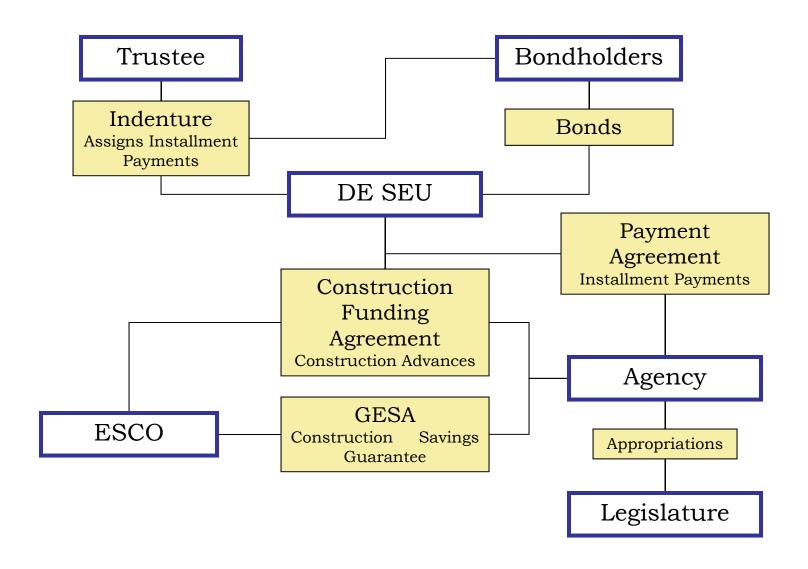
- Deep energy efficiency retrofits
- Deploy distributed generation
- Manage heating, cooling, and electric load as assets
  - Load shape
  - Load flexibility
  - Fuel arbitrage
- Finance energy investments efficiently

#### **Drinker**Biddle

## **Energy Efficiency Bond Program**

- ESCO RFP with standardized documents
- Identify participant pool
- Preliminary Audit
- Investment Grade Audit
- Guaranteed Energy Savings Agreement
  - Design/build contract features
  - Measurement and Verification
  - Guaranteed savings greater than installment payments
- Pooled bond issue with aggregated payment schedules

# DE SEU Financing Structure



#### DrinkerBiddle |

## Applying the Lessons

- Foundation for Renewable Energy and Environment
  - Sonoma County Water Authority
  - California Statewide Community Development Authority
- District of Columbia Commercial PACE Program
  - PACE credit mechanism
  - Private banks as initial lenders
  - Securitization based on common documentation
- Offshore Wind Accelerator Project CESA
  - Aggregated procurement
  - Pooled bond financing

# **Craig Hill**

External Strategic Advisor Clean Fund San Rafael, CA



#### **Need assistance with your energy finance programs?**

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# Council of Development Finance Agencies Pooled Bonds for **Energy Projects** September 13, 2012 Webinar LEANFUND

#### **DISCUSSION POINTS FOR POOL BOND PROGRAMS**

- PACE Financing
- Funding Alternatives
- Program Constraints





#### **PACE FINANCING**

- Financing secured by tax lien on property
  - No tied to equipment or project improvements
- Sponsored by Local Agency, County,
   State, or Financing Authority
- Tax/Assessment Revenue Stream
   Leveraged for special tax/assessment
   bond



#### **PACE BOND RESTRICTIONS**

 Programs Designed Under Traditional Bond Structure (Trustee, Administration, etc.)

 "Bond" Issues Typically Carry Higher Transaction Costs Regardless of Size

 Pool Programs Provide Opportunity to Share Transaction Costs Among Multiple Projects



#### POOL FINANCING EXAMPLES FOR PACE

- Original PACE Programs One Project-One Bond
- Bundled Project Programs Aggregation of Projects-Single Issuance of Bonds
  - Boulder Colorado Original Program
  - CEDA Recent Aggregation Program in California
  - CSCDA California FIRST Flexible Program that will allow multiple financing options (individual, multiple properties under same ownership, etc.)
- Primary Driver for Pool Concept is Reduction in Transaction Costs
  - Timing Constraint may cause problems
  - Commercial projects tend to be on own timelines





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## **Audience Questions**

Join us for these upcoming training courses at CDFA.







#### Continue the Conversation #CDFAwebcast





#### **Upcoming Events at CDFA**

#### Intro TIF WebCourse

Daily: 12-5pm (EDT) September 18-19, 2012

# Intro Tax Credit Finance WebCourse

Daily: 12-5pm (EST) November 6-7, 2012

# Intro Publice-Private Partnership (P3) WebCourse

Daily: 12-5pm (EST) December 12-13, 2012

#### Register online at www.cdfa.net





#### **Upcoming Webcasts**

CDFA – BNY Mellon Development Finance Webcast Series Tuesday, September 25, 2012 @ 1:00pm Eastern

CDFA – Stifel NicolausTax Increment Finance Webcast Series Thursday, October 11, 2012 @ 1:00pm Eastern

CDFA – Stern Brothers Renewable Energy Finance Webcast Series Thursday, November 15, 2012 @ 1:00pm Eastern



#### For More Information







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